

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF WASHINGTON

RONALD L. McGOVERN,  
Plaintiff,  
v.  
SPOKANE POLICE  
DEPARTMENT, et al.,  
Defendants.

NO. CV-08-378-LRS

**ORDER GRANTING  
DEFENDANTS' MOTION  
FOR SUMMARY JUDGMENT**

SPOKANE POLICE  
DEPARTMENT, et al.,  
Defendants.

**BEFORE THE COURT** is the Defendants' Motion For Summary Judgment (Ct. Rec. 30). It is heard without oral argument.

This is a 42 U.S.C. Section 1983 action in which the Plaintiff claims he was falsely arrested by City of Spokane police officers who used excessive force upon him in violation of his federal constitutional rights. Plaintiff apparently also asserts related state law claims. Furthermore, Plaintiff asserts his rights under the Americans With Disabilities Act (ADA), 42 U.S.C. Section 12101 *et seq.*, were violated.<sup>1</sup>

<sup>1</sup> These are the claims asserted in Plaintiff's Second Amended Complaint. (Ct. Rec. 17). Although Plaintiff did file a Third Amended Complaint (Ct. Rec. 26), he did so without filing a motion and seeking leave of the court, although he was instructed in an order (Ct. Rec. 27) of the necessity of doing so. Accordingly, the Third Amended Complaint is not considered.

## **ORDER GRANTING DEFENDANTS' MOTION FOR SUMMARY JUDGMENT- 1**

1           **SUMMARY JUDGMENT STANDARD**

2           The purpose of summary judgment is to avoid unnecessary trials when there  
 3 is no dispute as to the facts before the court. *Zweig v. Hearst Corp.*, 521 F.2d  
 4 1129 (9th Cir.), *cert. denied*, 423 U.S. 1025, 96 S.Ct. 469 (1975). Under Fed. R.  
 5 Civ. P. 56, a party is entitled to summary judgment where the documentary  
 6 evidence produced by the parties permits only one conclusion. *Anderson v.*  
 7 *Liberty Lobby, Inc.*, 477 U.S. 242, 247, 106 S.Ct. 2505 (1986); *Semegen v.*  
 8 *Weidner*, 780 F.2d 727, 732 (9th Cir. 1985). Summary judgment is precluded if  
 9 there exists a genuine dispute over a fact that might affect the outcome of the suit  
 10 under the governing law. *Anderson*, 477 U.S. at 248.

11          The moving party has the initial burden to prove that no genuine issue of  
 12 material fact exists. *Matsushita Elec. Industrial Co. v. Zenith Radio Corp.*, 475  
 13 U.S. 574, 586, 106 S.Ct. 1348 (1986). Once the moving party has carried its  
 14 burden under Rule 56, "its opponent must do more than simply show that there is  
 15 some metaphysical doubt as to the material facts." *Id.* The party opposing  
 16 summary judgment must go beyond the pleadings to designate specific facts  
 17 establishing a genuine issue for trial. *Celotex Corp. v. Catrett*, 477 U.S. 317, 325,  
 18 106 S.Ct. 2548 (1986).

19          In ruling on a motion for summary judgment, all inferences drawn from the  
 20 underlying facts must be viewed in the light most favorable to the nonmovant.  
 21 *Matsushita*, 475 U.S. at 587. Nonetheless, summary judgment is required against  
 22 a party who fails to make a showing sufficient to establish an essential element of  
 23 a claim, even if there are genuine factual disputes regarding other elements of the  
 24 claim. *Celotex*, 477 U.S. at 322-23.

25  
 26           **FALSE ARREST**

27          Officer James Muzatko had reasonable suspicion to stop the vehicle the

28  
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1 Plaintiff was driving. An officer must have “a reasonable suspicion supported by  
2 articulable facts that criminal activity ‘may be afoot,’ even if the officer lacks  
3 probable cause. *United States v. Sokolow*, 490 U.S. 1, 7, 109 S.Ct. 1581 (1989),  
4 citing *Terry v. Ohio*, 392 U.S. 1, 30 (1968). Officer Muzatko had developed  
5 information that a vehicle bearing a certain license plate he had observed coming  
6 from a location known for criminal activity was registered to a felony warrant  
7 suspect, “Roger C,” who had a felony warrant out of Wenatchee under the alias  
8 “Rodney C.” This was the vehicle Plaintiff turned out to be driving on the  
9 morning he was stopped by Officer Muzatko. According to Officer Muzatko, the  
10 driver of the vehicle (who turned out to be the Plaintiff) matched the general  
11 physical description of “Roger C.”

12 Under the circumstances, it was appropriate for Officer Muzatko to inquire  
13 regarding Plaintiff’s identity. Questions concerning a suspect’s identity are a  
14 routine and accepted part of *Terry* stops. *Hiibel v. Nevada*, 542 U.S. 177, 185-89,  
15 124 S.Ct. 2451 (2004). Plaintiff denied he was “Roger C” and Officer Muzatko  
16 then asked the Plaintiff for identification. Plaintiff indicated he did not have any  
17 identification and that he did not have a driver’s license either. Plaintiff then  
18 identified himself as “Ronald McGovern.” Officer Muzatko ran Plaintiff’s name  
19 through the computer, along with the Plaintiff’s date of birth and other identifying  
20 information, and learned the Plaintiff had a suspended driver’s license. Officer  
21 Muzatko then informed the Plaintiff he was under arrest for misdemeanor  
22 “Driving with a Suspended License in the 3<sup>rd</sup> degree.”

23 The Fourth Amendment requires law enforcement officers to have probable  
24 cause before making a warrantless arrest. *Michigan v. Summers*, 452 U.S. 692,  
25 700, 101 S.Ct. 2587 (1981). “Probable cause to arrest exists when officers have  
26 knowledge or reasonably trustworthy information sufficient to lead a person of  
27 reasonable caution to believe that an offense has been or is being committed by the  
28

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1 person being arrested." *United States v. Lopez*, 482 F.3d 1067, 1072 (9<sup>th</sup> Cir.  
 2 2007). An arrest is unlawful unless there is probable cause to believe a specific  
 3 criminal statute has been or is being violated. *Devenpeck v. Alford*, 543 U.S. 146,  
 4 152, 124 S.Ct. 588 (2004). Because probable cause is a wholly objective  
 5 "reasonable officer" standard, the officer's subjective motivation is irrelevant.  
 6 *Whren v. United States*, 517 U.S. 806, 813, 116 S.Ct. 1769 (1996). Here, Officer  
 7 Muzatko clearly had probable cause to arrest the Plaintiff for driving with a  
 8 suspended license considering the offense had been committed in the officer's  
 9 presence. The offense of driving on a suspended license in the third degree is a  
 10 misdemeanor for which, in the State of Washington, the driver may be arrested.  
 11 *State v. Perea*, 85 Wn.App. 339, 341-42, 932 P.2d 1258 (1997).

12 The stop of the vehicle the Plaintiff was driving, and the arrest of Plaintiff  
 13 for driving with a suspended license, were constitutionally proper. There are no  
 14 genuine issues of material fact to preclude the court from making such findings as  
 15 a matter of law.<sup>2</sup>

## 17 EXCESSIVE FORCE

18 Excessive force claims are analyzed under the Fourth Amendment's  
 19 "objectively reasonable" test. *Graham v. Connor*, 490 U.S. 386, 394-95, S.Ct.  
 20 (1989). "'[T]he right to make an arrest ... necessarily carries with it the right to  
 21 use some degree of physical coercion or threat thereof to effect it.'"*Muehler v.*  
 22 *Mena*, 544 U.S. 93, 99 (2005), quoting *Graham*, 490 U.S. at 396. The force,  
 23 however, must be "objectively reasonable" in light of the facts and circumstances  
 24 confronting the officers, without regard to their underlying intent or motivation.

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25  
 26       <sup>2</sup> The search of Plaintiff's vehicle incident to the arrest was constitutionally  
 27 proper under the law prevailing at the time, *New York v. Belton*, 453 U.S. 454, 101  
 28 S.Ct. 2860 (1981).

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1 *Graham*, 490 U.S. at 397. The use of handcuffs is warranted in inherently  
 2 dangerous settings to minimize the risk of harm to suspects, officers and innocent  
 3 third parties. *Muehler*, 544 U.S. at 100. Alleged injuries reflecting only minimal  
 4 force are insufficient to qualify as constitutionally excessive or overcome the  
 5 officers' entitlement to qualified immunity. *Nolin v. Isbell*, 207 F.3d 1253, 1258  
 6 (11th Cir. 2000) (Police officer's use of force against arrestee was *de minimis*, and  
 7 thus, officer did not lose his qualified immunity from arrestee's § 1983 claim  
 8 alleging excessive force; officer grabbed arrestee and shoved him a few feet  
 9 against a vehicle, pushed his knee into the arrestee's back and pushed arrestee's  
 10 head against the van, searched arrestee's groin area in an uncomfortable manner,  
 11 and placed the arrestee in handcuffs); *Bowles v. State*, 37 F. Supp. 2d 608, 612  
 12 (S.D.N.Y. 1999) (In § 1983 action, arrestee failed to state claim of use of  
 13 excessive force, where arrestee merely alleged that he was pushed and shoved by  
 14 officer during search incident to arrest).

15 The record shows that Officer Muzatko, with the assistance of Officer  
 16 David Grenon<sup>3</sup>, used a standard handcuffing ("double cuff") procedure on the  
 17 Plaintiff which was justified under the circumstances and which entailed a *de*  
 18 *minimis* use of force. Likewise, the record shows the subsequent removal of the  
 19 handcuffs was pursuant to standard procedure and entailed only a *de minimis* use  
 20 of force.<sup>4</sup> Plaintiff has not raised a genuine issue of material fact that the officers  
 21 employed excessive force and has not produced any medical evidence establishing  
 22 he suffered injuries at that time which were more serious than what would be

23  
 24 <sup>3</sup> Officer Grenon necessarily must be the "Officer Eugene" referred to in  
 25 Plaintiff's Second Amended Complaint.

26 <sup>4</sup> Plaintiff's Second Amended Complaint, which is the complaint of record,  
 27 appears to contend the alleged excessive force occurred when the handcuffs were  
 removed.

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1 expected from a *de minimis* use of force. This *de minimis* use of force was  
 2 reasonable and not excessive. Furthermore, even if the force used was excessive  
 3 in some respect, the individual officers would be entitled to qualified immunity  
 4 from damages on the basis that a reasonable officer would have believed the force  
 5 used was justified and not excessive. There was no clearly established law which  
 6 would have put the officers on notice that the force used by them during these  
 7 standard handcuffing and "uncuffing" procedures was excessive and in violation  
 8 of Plaintiff's constitutional rights. The doctrine of qualified immunity protects  
 9 government officials "from liability for civil damages insofar as their conduct does  
 10 not violate clearly established statutory or constitutional rights of which a  
 11 reasonable person would have known." *Harlow v. Fitzgerald*, 457 U.S. 800, 818,  
 12 102 S.Ct. 2727 (1982). Even assuming the existence of a constitutional violation,  
 13 an officer is entitled to qualified immunity if the constitutional right was not  
 14 clearly established at the time of the alleged violation. *Saucier v. Katz*, 533 U.S.  
 15 194, 201, 121 S.Ct. 2151 (2001).

## 17 STATE LAW CLAIMS

18 To the extent Plaintiff is asserting state law claims for false arrest and  
 19 excessive force (assault), those claims are barred by the applicable two year statute  
 20 of limitations. RCW 4.16.100(1). The incident occurred on December 5, 2005  
 21 and Plaintiff did not file his complaint until December 5, 2008.<sup>5</sup>

22 To the extent Plaintiff alleges a state law claim of "outrage," it appears it is  
 23 not time-barred because the three-year limitation period specified in RCW  
 24 4.16.080(2) applies. *Cox v. Oasis Physical Therapy, PLLC*, 153 Wn.App. 176,

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26       <sup>5</sup> The federal Section 1983 claims are timely since the three-year limitation  
 27 period specified in RCW 4.16.080(2) pertains to those claims. *Rose v. Rinaldi*,  
 28 654 F.2d 546 (9<sup>th</sup> Cir. 1981).

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1 192, 222 P.3d 119 (2009). The elements of "outrage" are: 1) extreme and  
2 outrageous conduct; 2) intentional or reckless infliction of emotional distress, and  
3) actual result to the plaintiff of severe emotional distress. *Brower v. Ackerley*,  
4 88 Wn.App. 87, 98, 943 P.2d 1141(1997). Based on the undisputed facts of  
5 record, and the court having found as a matter of law there was no false arrest of  
6 the Plaintiff and excessive force was not used upon him, the court finds as a matter  
7 of law the officers did not engage in extreme and outrageous conduct and  
8 intentionally or recklessly inflict emotional distress upon the Plaintiff. Moreover,  
9 there is no evidence in the record establishing that Plaintiff suffered severe  
10 emotional distress.

11

12 **ADA CLAIM**

13 There is no evidence in the record raising a genuine issue of material fact as  
14 to whether Plaintiff was "excluded from participation in or denied the benefit of  
15 [a] public entity's services, programs, or activities, or was otherwise discriminated  
16 against by [a] public entity" by reason of a disability. 42 U.S.C. Section 12132.  
17 Because Plaintiff was legitimately arrested, and force was reasonably used upon  
18 him, it necessarily follows that Plaintiff was not discriminated against because of  
19 any physical disability.

20

21 **CONCLUSION**

22 Defendants' Motion For Summary Judgment (Ct. Rec. 30) is **GRANTED**.  
23 Defendants are awarded judgment on all claims asserted by Plaintiff in his Second  
24 Amended Complaint. Because no constitutional violation was committed by the  
25 individual officers, there can be no liability on the part of the City of Spokane or  
26 its police department. *City of Los Angeles v. Heller*, 475 U.S. 796, 798-99, 106  
27 S.Ct. 1571 (1986).

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1       **IT IS SO ORDERED.** The District Court Executive is directed to enter  
2 judgment accordingly and forward copies of the judgment and this order to Plaintiff  
3 and to counsel for Defendants.

**DATED** this 3rd day of May, 2010.

*s/Lonny R. Suko*

**LONNY R. SUKO**  
Chief United States District Judge

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